## Senate



General Assembly

File No. 267

January Session, 2013

Substitute Senate Bill No. 984

Senate, April 2, 2013

The Committee on Judiciary reported through SEN. COLEMAN of the 2nd Dist., Chairperson of the Committee on the part of the Senate, that the substitute bill ought to pass.

#### AN ACT CONCERNING PROBATE COURT OPERATIONS.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- Section 1. Section 45a-78 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2013*):
- (a) The Probate Court Administrator shall, from time to time, recommend to the judges of the Supreme Court, for adoption and promulgation pursuant to the provisions of section 51-14, uniform rules [for practice and] of procedure in the [courts of probate] Probate Courts. Any rules [for practice and] of procedure so adopted and
- 8 promulgated shall be mandatory upon all [courts of probate] Probate
- 9 <u>Courts</u>. To assist [him] <u>the Probate Court Administrator</u> in formulating
- 10 such recommendations, the Probate Court Administrator shall meet
- 11 with the Probate Assembly at least annually, and may meet with
- members of the bar of this state and with the general public.
- 13 (b) The Probate Court Administrator shall, from time to time, 14 [compile into a probate practice book all rules regarding practice and

procedure in the courts of probate and all forms prescribed for use in probate courts] <u>publish the rules of procedure for the Probate Courts</u>. The Probate Court Administrator [shall cause the probate practice book to be published, shall pay for the probate practice book] <u>may pay</u> the expenses of <u>publication</u> from the fund established under section 45a-82 and shall sell the [probate practice] book <u>of Probate Court rules</u>

21 <u>of procedure</u>, at a price determined by the Probate Court

22 Administrator. The proceeds from the sales shall be added to and shall

23 become a part of said fund.

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Sec. 2. Section 45a-176 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2013*):

Except when any beneficiary is a trustee of a testamentary or inter vivos trust, if any fiduciary of a decedent's estate is one of the beneficiaries of the residue of the estate, and if all dispositions, if any, to other beneficiaries are bequests of specific personal property or of an amount certain or devises of specific real property, any fiduciary may, in lieu of any other accounting required under this chapter, file with the court of probate having jurisdiction of the estate a statement under the penalties of false statement that all debts, funeral expenses, taxes and expenses of administration have been paid, and all bequests and devises have been or will be distributed. The statement shall include the total of any amount reported on the return of claims filed under section 45a-397, an itemized list of all funeral expenses, taxes and expenses of administration, and a representation that all distributees have received a copy of the statement. Any distributee or other interested party not satisfied with the adequacy or content of the statement may request the filing of an account under section 45a-175 or object to the statement by petitioning the court for a hearing at any time prior to the court's approval of the statement. The court may, for cause shown, refuse to accept the statement and require an accounting from the fiduciary. The court of probate If a fiduciary is permitted to submit a financial report in lieu of an account pursuant to rules of procedure adopted under section 45a-78, as amended by this act, and the Probate Court approves the financial report, the Probate Court may

49 enter a decree releasing [and discharging] the fiduciary and the 50 sureties on [his] the fiduciary's bond, if any, from any further liability 51 with respect to all items shown on the financial report.

52 Sec. 3. Section 17a-525 of the general statutes is repealed and the 53 following is substituted in lieu thereof (*Effective October 1, 2013*):

54 Any person aggrieved by an order, denial or decree of [the Court of 55 Probate a Probate Court under sections 17a-75 to 17a-83, inclusive, 56 17a-450 to 17a-484, inclusive, 17a-495 to 17a-528, inclusive, 17a-540 to 57 17a-550, inclusive, 17a-560 to 17a-576, inclusive, and 17a-615 to 17a-58 618, inclusive, including any relative or friend, on behalf of any person 59 found to have psychiatric disabilities, shall have the right of appeal [as 60 in other cases in accordance with sections 45a-186 to 45a-193, 61 <u>inclusive</u>, as amended by this act. [The Court of Probate, on an appeal, 62 shall make all necessary orders of notice to the parties to the 63 proceedings and to such other persons as it deems advisable and may 64 require the appellant to give bond, with sufficient surety, to the state to 65 prosecute such appeal to effect and to pay all the legal costs and 66 expenses thereof if unsuccessful, and may refuse to allow such appeal 67 unless such bond is given or, at its discretion, allow such appeal 68 without such bond.] On the trial of an appeal, the Superior Court may 69 require the state's attorney or, in [his] the state's attorney's absence, 70 some other practicing attorney of the court to be present for the 71 protection of the interests of the state and of the public.

- 72 Sec. 4. Section 45a-186 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2013*):
- 74 (a) Except as provided in sections 45a-187 and 45a-188, any person 75 aggrieved by any order, denial or decree of a [court of probate] Probate 76 <u>Court</u> in any matter, unless otherwise specially provided by law, may, 77 not later than forty-five days after the mailing of an order, denial or 78 decree for a matter heard under any provision of section 45a-593, 45a-79 594, 45a-595 or 45a-597, sections 45a-644 to 45a-677, inclusive, or 80 sections 45a-690 to 45a-705, inclusive, and not later than thirty days 81 after mailing of an order, denial or decree for any other matter in a

[court of probate] Probate Court, appeal therefrom to the Superior Court. Such an appeal shall be commenced by filing a complaint in the superior court in the judicial district in which such [court of probate] Probate Court is located, or, if the [court of probate] Probate Court is located in a probate district that is in more than one judicial district, by filing a complaint in a superior court that is located in a judicial district in which any portion of the probate district is located, except that (1) an appeal under subsection (b) of section 12-359, subsection (b) of section 12-367 or subsection (b) of section 12-395 shall be filed in the judicial district of Hartford, and (2) an appeal in a matter concerning removal of a parent as guardian, termination of parental rights or adoption shall be filed in any superior court for juvenile matters having jurisdiction over matters arising in any town within such probate district. The complaint shall state the reasons for the appeal. A copy of the order, denial or decree appealed from shall be attached to the complaint. Appeals from any decision rendered in any case after a recording is made of the proceedings under section 17a-498, 17a-543, <u>17a-543a or</u> 17a-685, [45a-650,] <u>sections 45a-644 to 45a-667v, inclusive</u>, or section 51-72 or 51-73 shall be on the record and shall not be a trial de novo.

(b) Each person who files an appeal pursuant to this section shall [mail a copy of the complaint to the court of probate that rendered the order, denial or decree appealed from, and] serve a copy of the complaint on each interested party. The failure of any person to make such service shall not deprive the Superior Court of jurisdiction over the appeal. Notwithstanding the provisions of section 52-50, service of the copy of the complaint shall be by state marshal, constable or an indifferent person. Service shall be in hand or by leaving a copy at the place of residence of the interested party being served or at the address for the interested party on file with [said court of probate] the Probate Court, except that service on a respondent or conserved person in an appeal from an action under part IV of chapter 802h shall be in hand by a state marshal, constable or an indifferent person.

(c) In addition to the notice given under subsection (b) of this

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section, each person who files an appeal pursuant to this section shall

- mail a copy of the complaint to the Probate Court that rendered the
- order, denial or decree appealed from. The Probate Court and the
- 119 judge of probate that rendered the order, denial or decree appealed
- from shall not be made parties to the appeal and shall not be named in
- the complaint as parties.
- [(c)] (d) Not later than fifteen days after a person files an appeal
- under this section, the person who filed the appeal shall file or cause to
- be filed with the clerk of the Superior Court a document containing (1)
- the name, address and signature of the person making service, and (2)
- a statement of the date and manner in which a copy of the complaint
- was served on [the court of probate and] each interested party and
- mailed to the Probate Court that rendered the order, denial or decree
- 129 appealed from.
- [(d)] (e) If service has not been made on an interested party, the
- 131 Superior Court, on motion, shall make such orders of notice of the
- appeal as are reasonably calculated to notify any necessary party not
- 133 yet served.
- [(e)] (f) A hearing in an appeal from probate proceedings under
- 135 section 17a-77, 17a-80, 17a-498, 17a-510, 17a-511, 17a-543, 17a-543a,
- 136 17a-685, 45a-650, <u>as amended by this act,</u> 45a-654, 45a-660, 45a-674,
- 45a-676, 45a-681, 45a-682, 45a-699, 45a-703 or 45a-717 shall commence,
- unless a stay has been issued pursuant to subsection [(f)] (g) of this
- section, not later than ninety days after the appeal has been filed.
- [(f)] (g) The filing of an appeal under this section shall not, of itself,
- stay enforcement of the order, denial or decree from which the appeal
- is taken. A motion for a stay may be made to the [Court of] Probate
- 143 <u>Court</u> or the Superior Court. The filing of a motion with the [Court of]
- 144 Probate <u>Court</u> shall not preclude action by the Superior Court.
- [(g)] (h) Nothing in this section shall prevent any person aggrieved
- by any order, denial or decree of a [court of probate] Probate Court in
- any matter, unless otherwise specially provided by law, from filing a

petition for a writ of habeas corpus, a petition for termination of involuntary representation or a petition for any other available remedy.

- 151 [(h)] (i) (1) Except for matters described in subdivision (3) of this 152 subsection, in any appeal filed under this section, the appeal may be 153 referred by the Superior Court to a special assignment probate judge 154 appointed in accordance with section 45a-79b, who is assigned by the 155 Probate Court Administrator for the purposes of such appeal, except 156 that such appeal shall be heard by the Superior Court if any party files 157 a demand for such hearing in writing with the Superior Court not later 158 than twenty days after service of the appeal.
  - (2) An appeal referred to a special assignment probate judge pursuant to this subsection shall proceed in accordance with the rules for references set forth in the rules of the judges of the Superior Court.
- 162 (3) The following matters shall not be referred to a special 163 assignment probate judge pursuant to this subsection: Appeals under 164 sections 17a-75 to 17a-83, inclusive, section 17a-274, sections 17a-495 to 165 17a-528, inclusive, sections 17a-543, 17a-543a, 17a-685 to 17a-688, inclusive, children's matters as defined in subsection (a) of section 45a-166 167 8a, sections 45a-644 to 45a-663, inclusive, 45a-668 to 45a-684, inclusive, 168 and 45a-690 to 45a-700, inclusive, and any matter in a [court of 169 probate] Probate Court heard on the record in accordance with 170 sections 51-72 and 51-73.
- 171 Sec. 5. Section 45a-295 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2013*):
  - (a) When it appears to any [court of probate] <u>Probate Court</u>, pending proceedings before it for the settlement of the estate of a deceased person as a testate estate, that the will under which such proceedings were commenced and have been continued had been revoked in accordance with the provisions of subsection (b) of section 45a-257 of the general statutes, revision of 1958, revised to January 1, 1995, with respect to any will executed on or after October 1, 1967, and

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prior to January 1, 1997, or in accordance with the provisions of section

- 181 45a-257 with respect to any will executed on or after January 1, 1997,
- the court shall have power to revoke, annul and set aside any order or
- decree proving or approving the will so revoked and any other order
- or decree made and passed by such court in the settlement of the estate
- under such will.
- (b) The court may thereafter proceed with the settlement of the estate under a subsequent will if there is one or, if there is no subsequent will, may grant administration on the estate of such deceased person and proceed with the settlement of the estate as an intestate estate upon such notice to all parties in interest as the court
- 191 orders.
- Sec. 6. Section 45a-436 of the general statutes is repealed and the
- 193 following is substituted in lieu thereof (*Effective October 1, 2013*):
- 194 (a) On the death of a spouse, the surviving spouse may elect, as
- 195 provided in subsection (c) of this section, to take a statutory share of
- the real and personal property passing under the will of the deceased
- 197 spouse. The "statutory share" means a life estate of one-third in value
- of all the property passing under the will, real and personal, legally or
- equitably owned by the deceased spouse at the time of his or her death, after the payment of all debts and charges against the estate.
- death, after the payment of all debts and charges against the estate.

  The right to such third shall not be defeated by any disposition of the
- 202 property by will to other parties.
- 203 (b) If the deceased spouse has by will devised or bequeathed a
- 204 portion of his or her property to his or her surviving spouse, such
- 205 provision shall be taken to be in lieu of the statutory share unless the
- 206 contrary is expressly stated in the will or clearly appears therein; but,
- in any such case, the surviving spouse may elect to take the statutory
- share in lieu of the provision of the will.
- (c) The surviving spouse, or the conservator or guardian of the
- 210 estate of the surviving spouse, with the approval, after notice and
- 211 hearing, of the [court of probate] Probate Court by which such

conservator or guardian was appointed, shall, not later than one hundred fifty days [from the date of the appointment of the first fiduciary, as defined in section 45a-353] after the mailing of the decree admitting the will to probate, file a notice, in writing, of his or her intention to take the statutory share with the [court of probate] Probate Court before which the estate is in settlement, and if such notice is not so filed, the surviving spouse shall be barred of such statutory share.

- (d) If the [court of probate] Probate Court has allowed a support allowance under section 45a-320 from the deceased spouse's estate for support of the surviving spouse and for the support of his or her family, the surviving spouse shall not take his or her statutory share until the expiration of the time for which the support allowance is made.
- (e) The statutory share shall be set out by the fiduciary charged with the administration of the estate or, in the discretion of the [probate court] Probate Court on its own motion or on application by any interested person, by distributors appointed by the [court of probate] Probate Court. The statutory share may consist of personal property or real property, or both, according to the judgment of the fiduciary or distributors.
  - (f) The provisions of this section with regard to the statutory share of the surviving spouse in the property of the deceased spouse shall not apply to any case in which, by written contract made before or after marriage, either party has received from the other what was intended as a provision in lieu of the statutory share.
  - (g) A surviving [husband or wife] <u>spouse</u> shall not be entitled to a statutory share, as provided in subsection (a) of this section, or an intestate share, as provided in section 45a-437, in the property of the other if such surviving spouse, without sufficient cause, abandoned the other and continued such abandonment to the time of the other's death.
- 243 (h) The provisions of this section shall apply to estates of all persons

- 244 dying on or after July 1, 1985.
- Sec. 7. Section 45a-484 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2013*):
- 247 (a) Except as otherwise provided by the trust or section 45a-520 with 248 respect to charitable trusts, a [probate court] Probate Court having 249 jurisdiction under this section may terminate a trust, in whole or in 250 part, on application therefor by the trustee, by any beneficiary entitled 251 to income from the trust, or by such beneficiary's legal representative, 252 after reasonable notice to all beneficiaries who are known and in being 253 and who have vested or contingent interests in the trust, and after 254 holding a hearing, if the court determines that all of the following 255 apply: (1) The continuation of the trust is (A) uneconomic when the 256 costs of operating the trust, probable income and other relevant factors 257 are considered, or (B) not in the best interest of the beneficiaries; (2) the 258 termination of the trust is equitable and practical; and (3) the current 259 market value of the trust does not exceed the sum of one hundred fifty 260 thousand dollars.
  - (b) If the [probate court] <u>Probate Court</u> orders termination of the trust, in whole or in part, it shall direct that the principal and undistributed income be distributed to the beneficiaries in such manner as the [probate court] <u>Probate Court</u> determines is equitable. The [probate court] <u>Probate Court</u> may also make such other order as it deems necessary or appropriate to protect the interests of the beneficiaries.
  - (c) No trust may be terminated over the objection of its settlor or where the interest of the beneficiaries cannot be ascertained. The provisions of this section shall not apply to spendthrift trusts.
  - (d) A [probate court] <u>Probate Court</u> may terminate a testamentary trust pursuant to this section if the [probate court] <u>Probate Court</u> has jurisdiction over the accounts of the testamentary trustee. A [probate court] <u>Probate Court</u> may terminate an inter vivos trust pursuant to this section if the trustee or settlor has his or its principal place of

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- business in, or resides in, that probate district.
- Sec. 8. Section 45a-648 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2013*):
- (a) An application for involuntary representation may be filed by any person alleging that a respondent is incapable of managing his or her affairs or incapable of caring for himself or herself and stating the reasons for the alleged incapability. The application shall be filed in the [court of probate] Probate Court in the district in which the respondent resides, is domiciled or is located at the time of the filing of the application.
- 286 (b) An application for involuntary representation for a 287 nondomiciliary of the state shall be made pursuant to the provisions of 288 sections 45a-667g to 45a-667o, inclusive.
  - (c) An application for involuntary representation may be filed by the parent or guardian of a minor child up to one hundred eighty days prior to the date such child attains eighteen years of age if the parent or guardian anticipates that such minor child will require a conservator upon attaining eighteen years of age. The hearing on such application shall be held not more than thirty days prior to the date such child attains eighteen years of age. The court may grant such application, provided such order shall take effect no earlier than the date the child attains eighteen years of age.
  - [(c)] (d) A person is guilty of fraudulent or malicious application or false testimony when such person (1) wilfully files a fraudulent or malicious application for involuntary representation or appointment of a temporary conservator, (2) conspires with another person to file or cause to be filed such an application, or (3) wilfully testifies either in court or by report to the court falsely to the incapacity of any person in any proceeding provided for in sections 45a-644 to 45a-663, inclusive. Fraudulent or malicious application or false testimony is a class D felony.

Sec. 9. Subdivision (1) of subsection (a) of section 45a-649 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2013*):

- (a) (1) Upon an application for involuntary representation, the court shall issue a citation to the following enumerated parties to appear before it at a time and place named in the citation, which shall be served on the parties at least ten days before the hearing date, or in the case of an application made pursuant to section 17a-543 or 17a-543a, at least seven days before the hearing date. [, which date in any event] Except as provided in subsection (c) of section 45a-648, as amended by this act, or unless continued by the court for cause shown, the hearing on an application under this section shall be held not [be] more than thirty days after the receipt of the application by the [Court of] Probate [unless continued for cause shown] <u>Court</u>. Notice of the hearing shall be sent [within] not more than thirty days after receipt of the application. In addition to such notice, (A) notice for a matter brought under sections 45a-667g to 45a-667o, inclusive, shall be given in the manner provided in section 45a-667n, and (B) notice for a matter brought under section 45a-667p, as amended by this act, shall be given in the manner provided in section 45a-667q.
- Sec. 10. Subsection (e) of section 45a-649 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective* 329 October 1, 2013):
- (e) If the respondent <u>or conserved person</u> notifies the court in any manner that the respondent <u>or conserved person</u> wants to attend the hearing on [the] <u>an</u> application <u>under sections 45a-644 to 45a-663, inclusive,</u> but is unable to do so, the court shall schedule the hearing on the application at a place that would facilitate attendance by the respondent <u>or conserved person</u>.
- Sec. 11. Subsection (b) of section 45a-650 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective* 338 October 1, 2013):

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339 (b) The rules of evidence in civil actions adopted by the judges of 340 the Superior Court shall apply to all hearings pursuant to [this section] 341 sections 45a-644 to 45a-667v, inclusive. All testimony at a hearing held 342 pursuant to [this section] sections 45a-644 to 45a-667v, inclusive, shall 343 be given under oath or affirmation.

- 344 Sec. 12. Section 45a-656b of the general statutes is repealed and the 345 following is substituted in lieu thereof (*Effective October 1, 2013*):
- 346 (a) (1) For the purposes of this section: (A) "Institution for long-term 347 care" means a facility that has been federally certified as a skilled 348 nursing facility, an intermediate care facility, a residential care home, 349 an extended care facility, a nursing home, a rest home or a 350 rehabilitation hospital or facility; and (B) "person under 351 conservatorship" means a conserved person or a person under 352 voluntary representation pursuant to section 45a-646.
- 353 [(a)] (2) Except as provided in subsections (b), (c), (d), (e) and (f) of 354 this section, a conservator may not terminate a tenancy or lease of a 355 [conserved] person [, as defined in section 45a-644] under 356 conservatorship, sell or dispose of any real property or household 357 furnishings of the [conserved] person under conservatorship, or 358 change the [conserved person's] residence of the person under 359 conservatorship unless a [court of probate] Probate Court finds, after a 360 hearing, that such termination, sale, disposal or change is necessary or that the [conserved] person under conservatorship agrees to such 362 termination, sale, disposal or change.
  - (b) If the conservator determines it is necessary to cause the [conserved] person under conservatorship to be placed in an institution for long-term care or to change the [conserved person's] residence of the person under conservatorship, the conservator shall file a report of the intended placement in an institution for long-term care or change of residence with the [court of probate] Probate Court that appointed the conservator. The court shall hold a hearing to consider the report. If, after the hearing, the conservator obtains permission of the court for the intended placement or change of

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residence, the conservator may make such a placement or implement such a change of residence. The hearing shall be held not less than five days after the filing of the report, excluding Saturdays, Sundays and holidays, and not less than seventy-two hours before the placement in the institution for long-term care or the change of residence, except that if the placement in an institution for long-term care results from the [conserved person's] discharge from a hospital of a person under conservatorship, the conservator may make the placement before filing the report, provided the conservator (1) files the report not later than five days after making such placement, and (2) includes in the report a statement as to the hospital discharge and related circumstances placement of the [conserved] person requiring the conservatorship in the institution for long-term care. No such placement made before the filing of the report of the conservator shall continue unless ordered by the [Court of] Probate Court after a hearing held pursuant to this section.

(c) A report filed under subsection (b) of this section with respect to placement in an institution for long-term care shall set forth the basis for the conservator's determination, what community resources are available and have been considered to avoid the placement, and the reasons why the [conserved person's] physical, mental and psychosocial needs of the person under conservatorship cannot be met in a less restrictive and more integrated setting. Such community resources include, but are not limited to, resources provided by the area agencies on aging, the Department of Social Services, the Office of Protection and Advocacy for Persons with Disabilities, the Department of Mental Health and Addiction Services, the Department of Developmental Services, any center for independent living, as defined in section 17b-613, any residential care home or any congregate or subsidized housing. The conservator shall give notice of the placement of the [conserved] person under conservatorship in an institution for long-term care and a copy of such report to the [conserved] person under conservatorship, the [conserved person's] attorney for the person under conservatorship and any interested parties determined by the court. Service shall be by first-class mail. The

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conservator shall provide a certification to the court that service was made in the manner prescribed by this subsection.

- (d) The [conserved] person <u>under conservatorship</u> may, at any time, request a hearing by the court on the person's placement in an institution for long-term care which hearing may determine the availability of a less restrictive alternative for the person's placement. On request of the [conserved] person <u>under conservatorship</u> made after the initial hearing held under subsection (b) of this section, the court shall hold a hearing on the placement not later than ten days, excluding Saturdays, Sundays and holidays, after receipt by the court of such request. The court shall not be required to conduct a hearing under this subsection more than three times in any twelve-month period following the hearing held under subsection (b) of this section authorizing the initial placement, except that the court shall conduct a hearing whenever information not previously available to the court is submitted with a request for a hearing.
- (e) After the initial hearing held under subsection (b) of this section, the court may hold a hearing on a conservator's report and the placement of the [conserved] person <u>under conservatorship</u> in an institution for long-term care in any case even if no request for a hearing is made.
- (f) If the court, after a hearing on the placement of the [conserved] person <u>under conservatorship</u> in an institution for long-term care, determines that the [conserved person's] physical, mental and psychosocial needs <u>of the person under conservatorship</u> can be met in a less restrictive and more integrated setting within the resources available to the [conserved] person <u>under conservatorship</u>, either through the [conserved person's own] estate <u>of the person under conservatorship</u> or through private or public assistance, the court shall order that the [conserved] person <u>under conservatorship</u> be placed and maintained in a less restrictive and more integrated setting.
- (g) A [conserved] person <u>under conservatorship</u> may waive the right to a hearing required under this section if the [conserved

person's] attorney for the person under conservatorship has consulted with the [conserved] person under conservatorship and the attorney has filed with the court a record of the waiver. Such a waiver shall be invalid if the waiver does not represent the [conserved person's own] wishes of the person under conservatorship.

[(h) For purposes of this section, an "institution for long-term care" means a facility that has been federally certified as a skilled nursing facility, an intermediate care facility, a residential care home, an extended care facility, a nursing home, a rest home or a rehabilitation hospital or facility.]

Sec. 13. Section 45a-317a of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2013*):

Any person interested in the estate of a deceased person and having a need to obtain financial information concerning the deceased person for the limited purpose of determining whether the estate may be settled as a small estate under section 45a-273, or having a need to obtain financial or medical information concerning the deceased person for the limited purpose of investigating a potential cause of action of the estate, surviving spouse, children, heirs or other dependents of the deceased person, or a potential claim for benefits under a workers' compensation act, an insurance policy or other benefits in favor of the estate, surviving spouse, children, heirs or other dependents of the deceased person, may apply to the [court of probate] Probate Court having jurisdiction of the estate of the deceased person for the appointment of an estate examiner. The [court of probate] Probate Court may grant the application and appoint an estate examiner for such limited purpose if the court finds that such appointment would be in the interests of the estate or in the interests of the surviving spouse, children, heirs or other dependents of the deceased person. If the court appoints an estate examiner under this section, the court may require a probate bond or may waive such bond requirement. The court shall limit the authority of the estate examiner to disclose the information obtained by the estate examiner, as

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appropriate, and may issue an appropriate order for the disclosure of such information. Any order appointing an estate examiner under this section, and any certificate of the appointment of a fiduciary issued by the clerk of the court, shall indicate (1) the duration of the estate examiner's appointment, and (2) that such estate examiner has no authority over the assets of the deceased person.

- Sec. 14. Section 45a-364 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2013*):
- (a) Whenever a claim has been rejected, in whole or in part, as provided in section 45a-360, the person whose claim has been rejected may, within thirty days from and including the date of such rejection, make application to the [Court of] Probate Court to hear and decide such claim or, in the alternative, may apply to said court [for the appointment of one or more disinterested persons, at least one of whom shall be an attorney-at-law, admitted to practice in this state, to be a commissioner or commissioners to hear and decidel to refer the claim to a probate magistrate or attorney probate referee to hear such claim. The Court of Probate shall not appoint as a commissioner any officer or employee of the Court of Probate or any person employed by or associated in the practice of law with the judge of said court.] The court may, in its discretion, grant the application, hear and decide such claim if the application so requests or [appoint such commissioner or commissioners to hear and decide] refer such claim to a probate magistrate or attorney probate referee if the application so requests. The court shall notify the applicant and the fiduciary of its action granting or denying the application within fifteen days after receipt of the application.
  - [(b) Upon application of such commissioner or commissioners or upon its own motion, the Court of Probate shall give notice of the time and place set forth for the hearing to decide such claim to such persons as the court may direct at least ten days before the hearing date.]
  - [(c)] (b) If the application to receive and decide such claim by the court or for the [appointment of a commissioner or commissioners]

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referral of such claim to a probate magistrate or attorney probate referee is denied, the claimant shall commence suit within one hundred twenty days from and including the date of the denial of [his] the claimant's application or be barred from asserting or recovering on such claim from the fiduciary, the estate of the decedent or any creditor or beneficiary of the estate.

- [(d) (1) If the Court of Probate appoints more than one commissioner, it shall appoint an odd number of commissioners and a determination by a majority of such commissioners shall constitute the decision of the commissioners. (2) When any commissioner is unable to complete his duties, the Court of Probate may appoint a successor commissioner or allow the remaining commissioners to complete the duties of the commissioners. (3) The Court of Probate may remove any commissioner for cause and appoint another in his place.
- (e) The determination of such commissioner or commissioners shall be final on the date the report of such commissioner or commissioners is filed in the Court of Probate, and the court shall thereupon enter an order approving the report unless the court finds that the commissioner or commissioners were guilty of misconduct substantially affecting the validity of the report or that the report is clearly erroneous. Upon rejection of the report, the Court of Probate may hear and determine such claim or appoint a different commissioner or commissioners to hear and determine such claim as otherwise provided in this section.
- (f) Such commissioner or commissioners may be allowed such reasonable compensation and expenses as the Court of Probate shall determine, the cost of which may be apportioned between the creditor and the estate as the court shall direct. In the event that the Court of Probate shall receive and decide a claim, costs shall not be assessed other than those permitted by sections 45a-105 and 45a-107.]
- (c) If the Probate Court refers the claim to a probate magistrate or attorney probate referee, the provisions of section 45a-123 shall govern the proceedings.

Sec. 15. Subsection (a) of section 45a-667p of the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):

- (a) Except for an individual under voluntary representation as provided in section [45a-647] 45a-646, a conserved person, a conserved person's attorney, a conservator of the person or a conservator of the estate appointed in this state or any person who has received notice pursuant to subdivision (2) of subsection (a) of section 45a-649 may petition a [court of probate] Probate Court to transfer the conservatorship of the person or the conservatorship of the estate, or both, to another state.
- Sec. 16. Section 46a-81a of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2013*):
- For the purposes of sections 4a-60a [, 45a-726a] and 46a-81b to 46a-81q, inclusive, "sexual orientation" means having a preference for heterosexuality, homosexuality or bisexuality, having a history of such preference or being identified with such preference, but excludes any behavior which constitutes a violation of part VI of chapter 952.
- Sec. 17. Section 45a-353 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2013*):
- For the purposes of sections 45a-266, 45a-353 to 45a-384, inclusive, [45a-390] and 45a-436, <u>as amended by this act</u>, the following terms shall have the following meanings, unless otherwise specifically provided:
  - (a) "Fiduciary" means an ancillary or domiciliary executor, administrator, administrator c.t.a., administrator d.b.n., administrator c.t.a.d.b.n. and temporary administrator of the estate of a decedent;
  - (b) "Assets" means all property and property interests, whether real or personal, tangible or intangible, corporeal or incorporeal, and choate or inchoate, of a decedent at the time of his death or of the estate of a decedent;

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(c) "Beneficiary" means any person entitled to legal title to any assets (1) under the statutes governing descent and distribution, (2) under the provisions of a will or codicil, (3) by virtue of a right of election, (4) in settlement of a will contest, or (5) by mutual distribution; but shall not include the recipient of assets pursuant to a widow's allowance or family allowance paid by order of the [Court of] Probate Court;

- (d) "Claim" means all claims against a decedent (1) existing at the time of the decedent's death or (2) arising after the decedent's death, including, but not limited to, claims which are mature, unmatured, liquidated, unliquidated, contingent, founded in tort, or in the nature of exoneration, specific performance or replevin;
- (e) "Creditor" means any person having a claim;

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- (f) "Demonstrative disposition" means a testamentary disposition to be taken out of specified or identified property;
- (g) "Distributee" means a person who receives assets under the statutes governing descent and distribution;
- 586 (h) "First fiduciary" means the fiduciary first appointed by the [court of probate] Probate Court to administer the estate of a decedent;
- (i) "General disposition" means a testamentary disposition not amounting to a demonstrative, residuary or specific disposition;
- 590 (j) "Newspaper notice" means notice published in a newspaper 591 having a substantial general circulation in the probate district in which 592 an estate is in settlement;
  - (k) "Notice" means a written instrument containing the required information sent to the person to whom the notice is to be given by certified mail or registered mail and the date on which such notice shall be deemed given shall be the date of mailing; provided in the case of notice required to be given by a [court of probate] Probate Court, the term "notice" shall include such forms of notification in addition to certified or registered mail as the [Court of] Probate Court

- 600 shall in its discretion direct;
- (l) "Person" means a natural person, association, board, corporation, limited liability company, partnership or other firm or entity;
- 603 (m) "Specific disposition" means a testamentary disposition of a specified or identified item;
- (n) "Testamentary disposition" means a disposition of assets by will.
- Sec. 18. Subsection (g) of section 45a-369 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July* 1, 2013):
- 609 (g) (1) If at any time payment with respect to an obligation 610 described in subsection (a) of section 45a-368, as amended by this act, 611 is made by a beneficiary having a lower order of liability than another 612 beneficiary or beneficiaries, or out of assets due such beneficiary 613 having a lower order of liability, then the beneficiary having a lower 614 order of liability shall be entitled to recover the amount so paid from 615 any beneficiary prior in liability to him under subsection (a) of this 616 section who remains liable under sections 45a-266, 45a-353 to 45a-384, 617 inclusive, as amended by this act, [45a-390] and 45a-436, as amended 618 by this act, without regard to the limitations of sections 45a-370 and 619 45a-373. (2) If by application of subdivision (1) of subsection (g) of this 620 section any beneficiary has paid more than his ratable obligation, as 621 defined in section 45a-370, such beneficiary shall be entitled to 622 contribution from any beneficiary within the same order of liability 623 without regard to the limitations of sections 45a-370 and 45a-373.
- Sec. 19. Subsection (f) of section 45a-107 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July* 1, 2013):
- (f) A fee of fifty dollars shall be payable to the court by any creditor applying to the [Court of] Probate Court pursuant to section 45a-364, as amended by this act, [or 45a-401] for consideration of a claim. If such claim is allowed by the court, the court may order the fiduciary to

reimburse the amount of such fee from the estate.

Sec. 20. Subsection (a) of section 45a-368 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July* 1, 2013):

(a) Subject to the provisions of sections 45a-369 to 45a-375, inclusive, as amended by this act, a beneficiary is liable, in an action or actions, to the extent of the fair market value on the date of distribution of any assets received by him as a beneficiary from the estate of a decedent, for the expenses of administering the estate, claims, funeral expenses of the decedent, and all taxes for which the estate is liable, which have not previously been recovered out of assets held by the fiduciary or from any other source described in subsection (b) of this section. [or in section 45a-409.] For purposes of this section, the date of distribution of real estate specifically devised and real estate passing under the laws of descent and distribution shall be the date of the decedent's death.

Sec. 21. Sections 45a-190, 45a-390 to 45a-419, inclusive, 45a-726a and 45a-727b of the general statutes are repealed. (*Effective July 1, 2013*)

| This act shall take effect as follows and shall amend the following |                 |               |
|---|-----------------|---------------|
| sections:   |                 |               |
|   |                 |               |
| Section 1   | October 1, 2013 | 45a-78        |
| Sec. 2  | October 1, 2013 | 45a-176       |
| Sec. 3  | October 1, 2013 | 17a-525       |
| Sec. 4  | October 1, 2013 | 45a-186       |
| Sec. 5  | October 1, 2013 | 45a-295       |
| Sec. 6  | October 1, 2013 | 45a-436       |
| Sec. 7  | October 1, 2013 | 45a-484       |
| Sec. 8  | October 1, 2013 | 45a-648       |
| Sec. 9  | October 1, 2013 | 45a-649(a)(1) |
| Sec. 10   | October 1, 2013 | 45a-649(e)    |
| Sec. 11   | October 1, 2013 | 45a-650(b)    |
| Sec. 12   | October 1, 2013 | 45a-656b      |
| Sec. 13   | October 1, 2013 | 45a-317a      |
| Sec. 14   | October 1, 2013 | 45a-364       |
| Sec. 15   | from passage    | 45a-667p(a)   |

| Sec. 16 | July 1, 2013 | 46a-81a          |
|---------|--------------|------------------|
| Sec. 17 | July 1, 2013 | 45a-353          |
| Sec. 18 | July 1, 2013 | 45a-369(g)       |
| Sec. 19 | July 1, 2013 | 45a-107(f)       |
| Sec. 20 | July 1, 2013 | 45a-368(a)       |
| Sec. 21 | July 1, 2013 | Repealer section |

JUD Joint Favorable Subst.

The following Fiscal Impact Statement and Bill Analysis are prepared for the benefit of the members of the General Assembly, solely for purposes of information, summarization and explanation and do not represent the intent of the General Assembly or either chamber thereof for any purpose. In general, fiscal impacts are based upon a variety of informational sources, including the analyst's professional knowledge. Whenever applicable, agency data is consulted as part of the analysis, however final products do not necessarily reflect an assessment from any specific department.

#### **OFA Fiscal Note**

State Impact: None

Municipal Impact: None

Explanation

The bill makes various changes to Probate Court processes to streamline court procedures and eliminate obsolete provisions, which do not result in a fiscal impact.

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State Impact: None

Municipal Impact: None

## OLR Bill Analysis sSB 984

#### AN ACT CONCERNING PROBATE COURT OPERATIONS.

#### **SUMMARY:**

This bill makes various revisions to probate statutes. It makes several changes affecting conservatorships. For example, it (1) extends to people under voluntary conservatorship the law's protections for involuntary conservatorship regarding placement in long-term care institutions and (2) provides that the rules of evidence apply in all conservatorship proceedings, rather than only hearings on applications for involuntary conservatorship.

The bill substitutes a financial report as provided by the probate court rules of procedure for current law's statement in lieu of an accounting. The bill expands the types of probate appeals that are on the record rather than a trial de novo, and makes other changes concerning probate appeals. It increases the maximum value of a non-charitable trust that the probate court can terminate.

The bill repeals several statutes, such as provisions allowing a prospective adoptive or foster parent's sexual orientation to be considered before placing the child with the person. It makes changes affecting other matters, such as the probate court rules of procedure; probate orders passed under a revoked will; spousal elections; estate examiners; and disputed claims against estates.

The bill also makes various minor, technical, and conforming changes.

EFFECTIVE DATE: October 1, 2013, except (1) the repealer section (§ 21) is effective July 1, 2013 and (2) certain technical changes are effective upon passage (§ 15) or July 1, 2013 (§§ 16-20).

## § 1 — PROBATE COURT RULES OF PROCEDURE

Existing law requires the Probate Court Administrator to recommend to the Supreme Court, for adoption and promulgation, mandatory rules of procedure for probate courts. The bill conforms to the most recent edition of the compiled rules by referring to it as the probate court rules of procedure, rather than the practice book. The bill also allows, rather than requires, the administrator to pay for the publication of this book from the Probate Court Administration Fund.

On November 7, 2012, the justices of the Supreme Court adopted the most recent revision to the probate rules, to take effect July 1, 2013.

## § 2 — FINANCIAL REPORT IN LIEU OF ACCOUNTING

Current law generally allows a fiduciary of an estate who is also a beneficiary of the estate to file a statement in lieu of an accounting. The statement, filed under penalties of false statement, must provide that all debts, funeral expenses, taxes, and expenses of administration have been paid, and all bequests and devises have been or will be distributed. The court can refuse to accept the statement, and instead require a full accounting, upon the petition of an interested party and a showing of cause after a hearing.

The bill repeals these provisions and instead refers to a financial report in lieu of an account pursuant to the probate court rules of procedure. As is the case if the court approves the statement in lieu of accounting under current law, the bill provides that if the probate court approves such a financial report, the court can enter a decree releasing the fiduciary, and sureties on any bond, from any further liability. The bill specifies that this release of liability would be with respect to all items shown in the report.

The new probate court rules of procedure define a financial report as a simplified form of accounting, meeting specified requirements, by which a fiduciary provides summary information about the management of an estate. Rule 37 lists the specific requirements.

#### § 3 — APPEALS IN CIVIL COMMITMENT PROCEEDINGS

The bill repeals obsolete provisions concerning appeals of probate court orders, denials, or decrees under the involuntary commitment law and related provisions. The provisions (1) require the probate court to make all necessary orders of notice to the parties and to such other persons as it deems advisable and (2) allow the probate court to require the appellant to post a bond and to pay all legal costs and expenses if unsuccessful.

Other provisions of existing law, unchanged by the bill, (1) provide for notifying interested parties about probate appeals; (2) allow costs of a probate appeal to be taxed in favor of the prevailing party as such costs are allowed in Superior Court judgments; and (3) allow appellants to apply for a waiver of costs in probate appeals, including any required bond.

### § 4 — PROBATE APPEALS

Under current law, an appeal from involuntary conservator appointments is on the record (examining the prior decision), while other appeals related to conservatorship proceedings are upon a trial de novo (new trial). The bill makes all conservatorship-related appeals where there is a record, as well as appeals from the following matters with a record, on the record rather than upon a trial de novo:

- 1. involuntary medication or surgery for psychiatric disabilities (including psychosurgery or shock therapy) and
- 2. involuntary administration of psychiatric medication to criminal defendants committed to the Department of Mental Health and Addiction Services for treatment to restore their competency to stand trial.

The bill specifies that in probate appeals, the probate court and the judge that rendered the decision being appealed must not be made parties to the appeal or named as parties in the complaint. The bill also clarifies that the appealing party is required only to mail a copy of the complaint to the probate court, not to serve the complaint on the court.

## § 5 — ORDERS PASSED UNDER A REVOKED WILL

Existing law permits probate courts to revoke, annul, and set aside (1) orders or decrees proving or approving a will which has been revoked and (2) other orders or decrees made in settlement of the estate under the will. The bill specifies that for this purpose, the applicable law regarding whether the will has been properly revoked is the law in effect when the will was executed. (The will revocation statute, CGS § 45a-257, was last amended in 1996, effective January 1, 1997.)

These provisions apply to wills executed on or after October 1, 1967. The bill does not specify what version of the statute applies to wills executed before then.

## § 6 — SPOUSAL ELECTION

The bill changes the timeframe for a surviving spouse to elect to take a statutory share of property rather than accept the bequests to the surviving spouse under the deceased spouse's will. The bill requires the filing of intention to take the spousal election within 150 days of the mailing of the decree admitting the will to probate. Current law requires the filing within 150 days of the appointment of the first fiduciary.

By law, a surviving spouse may elect to take a life-estate of onethird of the value of property passing under the deceased spouse's will, after the estate's debts and charges are paid.

#### § 7 — TERMINATION OF SMALL TRUSTS

The bill authorizes a probate court to completely or partially terminate a non-charitable trust valued at up to \$150,000, instead of up to \$100,000, if it determines that (1) continuation is uneconomic when operating costs, probable income, and other relevant factors are considered or continuation is not in the beneficiaries' best interest and (2) termination is equitable and practical.

By law, the court may do so only after notice to all beneficiaries and a hearing. When a probate court orders the termination of a trust, it

must direct the principal and undistributed income to be distributed to the beneficiaries in an equitable manner.

Existing law already authorizes probate courts to terminate charitable trusts valued at up to \$150,000 (CGS § 45a-520).

## §§ 8-9 — INVOLUNTARY CONSERVATORSHIP

The bill appears to allow a minor's parent or guardian who anticipates that the minor will need involuntary conservatorship after turning age 18 to file a conservatorship application during the 180 days preceding the minor's 18th birthday. A hearing on such an application must be held within 30 days before the minor turns 18. A probate court order approving such an application can take effect no earlier than the minor's 18th birthday.

### §§ 10, 15-20 — TECHNICAL CHANGES

These sections make minor, technical, and conforming changes to probate statutes.

# § 11 — RULES OF EVIDENCE IN CONSERVATORSHIP PROCEEDINGS

The bill provides that the rules of evidence apply in all conservatorship proceedings, and all testimony at a conservatorship hearing must be given under oath or affirmation. Current law applies these provisions to hearings on applications for involuntary conservatorship but not to other conservatorship proceedings.

## § 12 — SAFEGUARDS DURING VOLUNTARY CONSERVATORSHIP

The bill extends to people under a voluntary conservatorship the law's procedural safeguards that already apply to involuntary conservatorships regarding the conservator's authority to change the person's residence or dispose of the person's property.

Among other things, these safeguards:

1. generally prohibit a conservator from ending the person's tenancy or lease, selling or disposing of the person's real

property or household furnishings, or changing the person's residence unless a probate court holds a hearing and finds that (a) the termination, sale, disposal, or change is necessary or (b) the person agrees to it;

- 2. require the conservator to file a report, and the court to hold a hearing, before changing the person's residence (including placing the person in a long-term care institution);
- require the court to order a different placement of a person under conservatorship in an institution for long-term care if the court determines that the person's needs can be met in a less restrictive and more integrated setting within the person's resources; and
- 4. allow a person under conservatorship, who is placed in an institution for long-term care, to request a hearing at any time regarding that placement.

## § 13 — ESTATE EXAMINER

Existing law allows anyone with an interest in a deceased person's estate, and who needs financial or medical information about the deceased person for purposes of a potential lawsuit or claim for benefits, to apply to the probate court to appoint an estate examiner.

The bill expands who may apply for an estate examiner by including someone with an interest in an estate who needs financial information about the deceased to determine whether the estate may be settled under the small estate statute. (CGS § 45a-273 provides a simplified procedure for settling estates if the total value of the estate is \$40,000 or less.)

# § 14 — DISPUTED CLAIMS BY CREDITORS IN DECEDENTS' ESTATES

Under current law, when an estate fiduciary rejects (in whole or in part) a claim against the estate, the rejected claimant can (1) file suit in Superior Court, (2) apply to the probate court to hear and decide the

claim, or (3) apply to the probate court to appoint one or more disinterested persons (called commissioners) to hear and decide it. At least one commissioner must be an attorney, and commissioners must not be probate court employees or associated in legal practice with the probate judge.

The bill eliminates the option of applying to have commissioners appointed in such a matter. Instead, it allows the person to apply to probate court to refer the claim to a probate magistrate or attorney probate referee. It appears that probate magistrates or referees assigned in such matters can be associated in legal practice with the probate judge.

As is the case under current law regarding appointment of a commissioner, (1) a person with a rejected claim has 30 days to apply to probate court for referral to a probate magistrate or probate attorney referee; (2) the probate judge has discretion whether to grant the application for referral; and (3) if the application is denied, the person has 120 days to file suit.

Under the bill, if the court refers a claim to a probate magistrate or referee, the proceedings are governed by existing law's provisions regarding such referrals in probate matters. By law, a probate magistrate or attorney probate referee to whom a probate matter is referred must hear the matter and file with the court a report containing factual findings and conclusions drawn from those findings. The probate court must hold a hearing on the report and any amendments or objections to it. The court can accept, modify, or reject the report or any amendment to it.

#### § 21 — REPEALERS

The bill repeals statutes:

- 1. governing claims against estates of people who died before October 1, 1987 (CGS §§ 45a-390 to -419);
- 2. allowing the DCF commissioner or a child-placing agency to

consider the sexual orientation of the prospective adoptive or foster parent or parents when placing a child for adoption or in foster care (CGS § 45a-726a);

- 3. providing that the recruitment of minority families may not be a reason to delay placement of a child with an available family of a different race or ethnicity from that of the child (CGS § 45a-727b); and
- 4. concerning appeals from actions of probate commissioners (as explained above, § 14 eliminates the use of probate commissioners) (CGS § 45a-190).

#### **COMMITTEE ACTION**

**Judiciary Committee** 

Joint Favorable Substitute Yea 40 Nay 0 (03/13/2013)